

## From 2010 to 2012, **all states** reduced HCBS program spending in response to Federal Medicaid cuts

**Number of states reducing HCBS spending between 2010 and 2012 and average reduction**

	Spent less per person*		Served fewer people		Either/both
	# states	Average reduction	# states	Average reduction	# states
IDD Waiver programs	33	10.8%	8	2.2%	36
Other Waiver programs / PCS	35	11.8%	20	8.3%	41
Home health	23	22.2%	29	15.1%	40
Cuts to any program	<b>47</b>		<b>40</b>		<b>51</b>

\*After adjusting for inflation using the Consumer Price Index for Medical Care.

IDD = Intellectual and Developmental Disabilities. PCS = State plan Personal Care Services.

Source: UCSF analysis of HCBS expenditure and participation data.

Following the Great Recession, the American Rescue and Recovery Act (ARRA) of 2009 increased the Federal Medical Assistance Percentage (FMAP) substantially to help states balance budgets.

The FMAP was reduced to its pre-ARRA levels during 2011, when most states hadn't fully recovered from the recession. States' share of Medicaid costs increased dramatically.

States responded with an array of cuts to their Medicaid programs. All states reduced spending on Home and Community-Based Services (HCBS), either by spending less per person or by reducing the number of beneficiaries receiving HCBS. In many states, waiting lists for HCBS grew substantially.

Table from: J. Schubel, A. Barkoff, H.S. Kaye, M.A. Cohen & J. Tavares, "History Repeats? Faced With Medicaid Cuts, States Reduced Support For Older Adults And Disabled People", Health Affairs Forefront, April 16, 2025; available at <https://www.healthaffairs.org/content/forefront/history-repeats-faced-medicaid-cuts-states-reduced-support-older-adults-and-disabled>

# States reducing HCBS beneficiaries & per-participant spending between 2010 and 2012

	Number of program participants				Per-participant spending (inflation-adjusted)			
	IDC Waivers	Other Waivers	State plan PCS	Home health	IDC Waivers	Other Waivers	State plan PCS	Home health
Alabama	Cut 1%	Cut 2%	—	Cut 21%	Cut 2%	Cut 14%	—	
Alaska				Cut 6%				
Arizona	Participant data not available				Cut combined HCBS spending by 9%			
Arkansas						Cut 7%	Cut 9%	Cut 3%
California		Cut 6%		Cut 22%	Cut 11%		—	
Colorado	Cut 1%		—		Cut 9%	Cut 2%	—	Cut 9%
Connecticut			—		Cut 17%		—	Cut 13%
Delaware			—	Cut 5%		Cut 30%	—	
District of Columbia			Cut 2%		Cut 16%	Cut 4%		
Florida				Cut 25%	Cut 27%	Cut 10%	—	
Georgia	Cut 3%		—	Cut 14%			—	Cut 5%
Hawaii			—		Cut 9%		—	
Idaho					Cut 23%	Cut 14%		Cut 57%
Illinois			—	Cut 11%		Cut 4%	—	
Indiana		Cut 6%	—		Cut 20%	Cut 8%	—	Cut 7%
Iowa			—	Cut 7%		Cut 1%	—	
Kansas		Cut 9%		Cut 6%	Cut 8%	Cut 7%		Cut 21%
Kentucky		Cut 7%	—	Cut 6%	Cut 20%		—	Cut 44%
Louisiana				Cut 2%	Cut 15%		Cut 22%	Cut 14%
Maine					Cut 6%	Cut 22%	Cut 10%	Cut 57%
Maryland					Cut 13%		Cut 3%	
Massachusetts	Cut 3%						Cut 6%	
Michigan				Cut 18%	Cut 6%		Cut 5%	Cut 39%
Minnesota			Cut 3%		Cut 7%	Cut 4%		Cut 13%
Mississippi	Cut 3%		—	Cut 9%	Cut 0%	Cut 6%	—	Cut 45%
Missouri		Cut 6%			Cut 13%	Cut 3%	Cut 2%	Cut 1%
Montana				Cut 10%	Cut 15%	Cut 25%	Cut 13%	
Nebraska			Cut 15%	Cut 50%		Cut 7%		
Nevada					Cut 10%	Cut 10%	Cut 30%	
New Hampshire		Cut 3%	Cut 3%		Cut 2%	Cut 6%	Cut 9%	
New Jersey						Cut 3%	—	No data
New Mexico		Cut 9%			Cut 13%	Expenditure data not available		
New York			Cut 8%	Cut 2%	Cut 13%			Cut 27%
North Carolina	Cut 1%	Cut 10%		Cut 14%			Cut 31%	Cut 18%
North Dakota							Cut 1%	
Ohio			—		Cut 19%	Cut 15%	—	
Oklahoma	Cut 1%	Cut 3%		Cut 4%	Cut 5%	Cut 13%	Cut 16%	Cut 4%
Oregon			Cut 0%		Cut 8%	Cut 4%		Cut 46%
Pennsylvania			—	Cut 52%			—	
Rhode Island	Program data not available			Cut 5%	Program data not available			Cut 12%
South Carolina	Cut 5%		—		Cut 7%	Cut 16%	—	Cut 28%
South Dakota			Cut 28%	Cut 28%	Cut 2%	Cut 20%	Cut 14%	
Tennessee			—	Cut 8%	Cut 9%		—	
Texas		Cut 42%	Cut 1%	Cut 13%	Cut 7%	Cut 16%		Cut 23%
Utah				Cut 39%		Cut 9%	Cut 38%	
Vermont	Data not available		Cut 8%	Cut 13%	Data not available			
Virginia			—	Cut 18%	Cut 5%	Cut 7%	—	
Washington			Cut 1%	Cut 18%	Cut 5%	Cut 23%	Cut 8%	
West Virginia				Cut 0.4%				
Wisconsin				Cut 12%	Cut 14%	No data		Cut 13%
Wyoming		Cut 9%	—				—	Cut 11%

PCS = Personal Care Services. — No state plan PCS program.

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